

COMMUNITY DEVELOPMENT COMMISSION

of the County of Los Angeles

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Sean Rogan Executive Director

June 09, 2015

The Honorable Board of Commissioners Community Development Commission County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, California 90012

The Honorable Board of Commissioners Housing Authority of the County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, California 90012

Dear Commissioners:

ADOPTED

BOARD OF SUPERVISORS COUNTY OF LOS ANGELES

1-H June 9, 2015

PATRICK **6**AWA ACTING EXECUTIVE OFFICER

FISCAL YEAR 2015-2016 BUDGETS OF THE COMMUNITY DEVELOPMENT COMMISSION AND HOUSING AUTHORITY (ALL DISTRICTS) (3 VOTE)

SUBJECT

The Fiscal Year (FY) 2015-2016 Community Development Commission of the County of Los Angeles (Commission) and the Housing Authority of the County of Los Angeles (Housing Authority) recommended Budgets totaling \$430,793,300 reflect a decrease of \$44,192,400 or 9.3% from the FY 2014-2015 budget of \$474,985,700.

The decrease is primarily due to the timing and completion of construction projects that the Commission is administering on behalf of the County, primarily in the First and Fourth Supervisorial Districts, in the amount of \$35,535,000. There is also a \$3,236,000 reduction of funding in the Residential Sound Insulation Program (RSIP), which utilizes funds from the Federal Aviation Administration and Los Angeles World Airports to provide improvements that reduce the exterior noise impact on properties located within the flight path of Los Angeles International Airport. Funding for Homeless Programs will be requested as approved rather than through the annual budget process during FY 2015-2016; this caused a \$2 million decrease from FY 2014-2015. The First 5 Program reflects a \$2.8 million decrease due to only two remaining projects under construction

during FY 2015-2016. A decrease of \$1 million in the HOME program is the result of fewer development projects that will be ready for loan disbursements in FY 2015-2016.

In the past five years, the Commission and Housing Authority have faced continuous reductions in funding resources both locally and primarily from the federal government due to sequestration. Our FY 2010-2011 budget reflected a total amount of \$493,614,300 with 644 employees, and our current proposed budget for FY 2015-2016 reflects a total of \$430,793,300 with 573 employees. This indicates an overall five year decrease of \$62,821,000 and 71 positions. Despite the difficulties that our agency has faced, we continue to develop innovative and efficient methods of managing our available resources, to not only maintain but improve our level of service to the homeless and low-income residents of the County. As an agency, we have worked diligently to combat these ongoing challenges and have prepared a balanced budget which reflects our mission of Building Better Lives and Better Neighborhoods.

IT IS RECOMMENDED THAT THE BOARD ACTING AS THE GOVERNING BODY OF THE COMMUNITY DEVELOPMENT COMMISSION:

- 1. Adopt and instruct the Mayor to sign a Resolution (Attachment A) approving the \$430,793,300 Fiscal Year 2015-2016 Budget, which includes \$106,902,200 in Community Development Commission funding and \$323,891,100 in Housing Authority funding.
- 2. Instruct the Executive Director, or his designee, to implement the Commission's Fiscal Year 2015-2016 Budget and take all related actions for this purpose, including execution of all required documents.
- 3. Find that the approval of the Commission's Fiscal Year 2015-2016 Budget is not subject to the California Environmental Quality Act (CEQA) because the activities are not defined as a project under CEQA.

IT IS RECOMMENDED THAT THE BOARD ACTING AS THE GOVERNING BODY OF THE HOUSING AUTHORITY:

- 1. Adopt and instruct the Mayor to sign a Resolution (Attachment B) approving the Housing Authority's Fiscal Year 2015-2016 Budget, which includes revenues and expenditures of \$323,891,100.
- 2. Adopt and instruct the Mayor to sign the Transmittal Resolution (Attachment C) certifying submission of the Housing Authority's Fiscal Year 2015-2016 Budget, by your Board, to HUD.
- 3. Instruct the Executive Director, or his designee, to implement the Housing Authority's Fiscal Year 2015-2016 Budget and take all related actions for this purpose, including execution of all required documents.
- 4. Find that the approval of the Housing Authority's Fiscal Year 2015-2016 Budget is not subject to CEQA because the activities are not defined as a project under CEQA.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

The purpose of the recommended actions is to establish new fiscal year appropriation authority for the Commission and the Housing Authority for operations and activities.

FISCAL IMPACT/FINANCING

The combined Fiscal Year 2015-2016 Budgets include \$32,797,900 in County funds; a decrease of \$34,325,400 from FY 2014-2015, primarily due to construction timing and completion of prior year capital projects that the Commission is administering on behalf of the County. Of the \$32.8 million in County funds, \$20.1 million is related to various capital projects in the First, Second and Fourth Supervisorial Districts, \$4.8 million is in support of Affordable Housing, and \$3.3 million is in support of various homeless assistance projects, including the Homeless and Housing Program Fund (HHPF). The South Whittier Community Resource Center, which provides comprehensive, integrated and accessible services to youth and families in unincorporated South Whittier, includes \$2.7 million in County funds for continued operational expenses, as well as development for the replacement of the existing modular trailers with permanent structures. The remaining \$1.8 million is mainly in support of Community Policing, the University of California Cooperative Extension Program, and other Countywide initiatives.

A total of \$41.9 million in prior year reserve funds are being budgeted for Fiscal Year 2015-2016, primarily from the County, with \$20.4 million in prior year's reserves for active construction projects that the Commission is administering on behalf of the District Offices, \$2.9 million for Lancaster Homes to complete rehabilitation work, and \$2.1 million to continue rehabilitation at Nueva Maravilla with proceeds from the disposition of the Housing Authority administrative property on Cesar E Chavez Avenue. Other reserves include the Commission general fund, Central Office Cost Center (COCC), and Housing Authority Prior Year Surplus. The Section 8 Program is projecting to use \$9.4 million of Prior Year Housing Authority reserves primarily HUD held program funds to help maintain lease up levels and to cover any administrative funding shortfall from HUD for 2015. Also budgeted is \$4.9 million to cover any shortfall in retiree medical expenses, excess legal fees and other agency costs, as needed. The remaining \$2.2 million in reserves are budgeted for the Sydney M. Irmas Living Center Rehabilitation and Housing Authority administrative costs.

BUDGET OVERVIEW:

The combined Fiscal Year 2015-2016 Budget of \$430,793,300 includes \$106,902,200 for the Commission and \$323,891,100 for the Housing Authority. The Budgets consist primarily of federal funding provided by HUD for housing and community development programs. Over half of the budget is in support of the Section 8 Housing Choice Voucher (HCV) program for low-income families, seniors, disabled and veterans. Local revenue sources include County funds, public housing rental income, and other grants received in support of housing.

EFFICIENCY EFFORTS:

Both the Commission and Housing Authority have endeavored to transform and update our systems through a team effort consisting of staff and management whose goal is to operate at our highest levels of efficiency. Our agency continuously works to evaluate and streamline procedures while generating a cost savings.

Some of the efficiency improvements over the past year include:

• Implementation of an upgraded PeopleSoft Financials and Payroll system with new workflow processes including a paperless workflow module for accounts payable payments, journal entries, budget amendments, project or account requests/changes, and various other accounting and budget assignments.

- Upgraded and fully implemented the Board Management Intelligence Toolkit budget system from version 6.0 to version 8.1. Created electronic submission capabilities for the Divisions to submit their budgets and supporting documents electronically to the Commission's Executive Office of Budget.
- Implementation of an agency solution for the backup and recovery of Commission and Housing Authority data.

COMMUNITY DEVELOPMENT COMMISSION:

In Fiscal Year 2015-2016, the Commission's programs will be supported by three primary funding sources: Community Development Block Grant (CDBG) funds, State and County Revenue (inclusive of reserves from Construction Projects), and Sound Attenuation Grants.

The Commission administers the largest Urban County CDBG program in the nation and consistently receives awards for its programs with exemplary ratings from HUD. The FY 2015-2016 CDBG Program is budgeted at \$31 million, which includes the annual Federal Entitlement and unspent prior-year carryover funds. The annual allocation is \$20.6 million, which is \$500,000 less than in FY 2014-2015. This downward trend is due to continuous funding cuts at the federal level. CDBG funds will be used by the Commission, the Housing Authority, 47 participating cities, six County departments, 28 community-based organizations and other public agencies, such as school districts.

State and County Revenue is budgeted at \$21.6 million, which consists primarily of \$5.9 million for the First Five LA programs and \$4.8 million in Affordable Housing Program Funds in support of permanent financing of affordable and Homeless-Special Needs housing units. This total also includes \$3.4 million in funding for support of the Traffic Administration Services Program which is funded by revenues generated at courthouses throughout Los Angeles County. Other County funds include various Homeless Program Initiatives as well as construction and operating funds in support of the South Whittier Community Resource Center. In addition, \$20.1 million in County funds are budgeted under reserves for prior year funds received from the ongoing construction that the Commission is overseeing on behalf of the County.

Sound Attenuation Grants for the Residential Sound Insulation Program (RSIP) are budgeted at \$14.3 million, which includes funding from Los Angeles World Airports and the Federal Aviation Administration to mitigate exterior noise impact from planes flying near homes around Los Angeles International Airport.

HOUSING AUTHORITY:

The Housing Authority continues to be a HUD rated High Performing Agency and is the second largest Housing Authority in Southern California. Operating with a \$323.8 million budget for over 24,000 Section 8 Housing Choice Vouchers/Certificates and more than 3,200 Public and Affordable Housing Units we provide affordable rental housing for low income families and elderly persons.

In Fiscal Year 2015-2016, the Housing Authority's programs will be supported by two major funding sources: Housing Assistance Revenue and Public Housing Program Funds.

The Housing Assistance Revenue is budgeted at \$270.1 million, and will be used to provide administrative support and rental assistance for over 24,000 low- and very-low income families and seniors, including the Kings Road and Lancaster Homes project-based Section 8 developments.

The Public Housing Program funding is budgeted at \$20 million, and is comprised primarily of \$11.3 million in rent revenues and \$8.7 million in operating subsidies. These funds are used to manage and maintain 2,962 public housing units, and to provide resident services.

The Housing Authority budget also includes Affordable Housing Development Funds of \$2.6 million for the development of housing for low-income individuals, families, and special needs populations and \$1,075,000 in County General funds for the continued support of The University of California Cooperative Extension Program and the Housing Authority Community Policing Program.

STAFFING:

The Commission and Housing Authority budgets include 573 Full Time Equivalent (FTE) employees, with 541 regular and 32 contract positions. This is an increase of ten FTE primarily for the Assisted Housing Division to maximize their lease up and establish an internal training unit. The positions will be funded by additional revenue in the HCV special programs unit including increased funding from the Veterans Affairs Supportive Housing Program (VASH) allocation of additional vouchers.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

In January 2001, the Commission and the Housing Authority, with the concurrence of the County Auditor-Controller, developed an administrative policy for establishing a capital budget. Fiscal Year 2015-2016 marks the fifteenth year that the Housing Authority will submit a capital budget that details ongoing and future projects. The Fiscal Year 2015-2016 operating budget includes \$5.5 million in Housing Authority capital projects for 5 continuing and 6 new projects.

On May 26, 2015, your Board approved the 2015-2016 One Year Action Plan (Action Plan) for the allocation of federal funds, which includes the planned use of CDBG, HOME, and Emergency Solutions Grant (ESG) funding by the Commission, the Housing Authority, County departments, participating cities, community-based organizations, and other public agencies. The Action Plan was created with citizen input, as required by federal regulations. The recommendations approved by your Board are reflected in the proposed Fiscal Year Budgets.

Adoption of the attached Resolutions approving the Fiscal Year 2015-2016 Budgets is necessary to establish new fiscal year appropriation authorities for the Commission and the Housing Authority, to receive funding, and to comply with Federal Notice 94-66 (Public Housing Authority) from HUD's Office of Public and Indian Housing, issued September 21, 1994. HUD Form 52574 must also be approved by your Board to certify the Housing Authority's operating budget. This letter also recommends authority for the Executive Director to execute any other documents for implementation of the budget, such as financial reports, audit requests and related documents required by HUD or any other governing bodies.

County Counsel has approved the attached Resolutions as to form. On April 22, 2015, the Housing Commission recommended approval of the Housing Authority's Fiscal Year 2015-2016 Budget and related actions.

ENVIRONMENTAL DOCUMENTATION

Approval of the Commission and Housing Authority's Fiscal Year 2015-2016 Budgets is exempt from the provisions of the National Environmental Policy Act pursuant to 24 Code of Federal Regulations,

Part 58, Section 58.34 (a)(3) because they involve administrative activities that will not have a physical impact or result in any physical changes to the environment. The activities are not subject to the provisions of CEQA pursuant to State CEQA Guidelines 15060(c)(3) and 15378(b) because they are not defined as a project under CEQA and do not have the potential for causing a significant effect on the environment.

IMPACT ON CURRENT SERVICES (OR PROJECTS)

Approval of the Fiscal Year 2015-2016 Budgets will enable the Commission and the Housing Authority to conduct program activities to benefit low- and moderate-income residents of the County and participating cities.

Respectfully submitted,

SEAN ROGAN

Executive Director

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Enclosures

RESOLUTION APPROVING THE FISCAL YEAR 2015-2016 BUDGET OF THE HOUSING AUTHORITY OF THE COUNTY OF LOS ANGELES

WHEREAS, the Board of Commissioners of the Housing Authority of the County of Los Angeles has received the Budget for Fiscal Year 2015-2016 and has found:

- 1. That the proposed expenditures are necessary for the efficient and economical operation of housing programs for the purpose of serving low-and very-low income families.
- 2. That the budget is reasonable in that:
 - (a) It indicates a source of funding adequate to cover all proposed expenditures.
 - (b) It does not provide for use of federal funding in excess of that payable under the provisions of 24 Code of Federal Regulations Part 990.
- 3. That all proposed rental charges and expenditures will be consistent with provisions of law and the Annual Contributions Contracts with the U.S. Department of Housing and Urban Development.
- 4. That no employee serving in a variety of positions is reflected in the operating budget as serving an aggregate amount of time exceeding 100 percent.
- 5. That the U.S. Department of Housing and Urban Development requires that the use of Section 8 Operating Reserve funds for other housing purposes, in the amount of \$50,000 or greater, must be approved by the Board of Commissioners.

WHEREAS, it is necessary for the Board of Commissioners of the Housing Authority of the County of Los Angeles to adopt an annual budget.

NOW, THEREFORE, the Board of Commissioners of the Housing Authority of the County of Los Angeles hereby resolves as follows:

- 1. The above recitals are true and correct.
- The Housing Authority of the County of Los Angeles adopts the following budgeted revenues and appropriations for Fiscal Year 2015-2016, as set forth in the Annual Budget for the Housing Authority of the County of Los Angeles:

Estimated Funding

\$323,891,100

Expenditure and Reserve Appropriations:

\$323,891,100

- 3. That the use of Section 8 Operating Reserve funds for other housing purposes, in the amount of \$50,000 or greater, must be approved by the Board of Commissioners.
- 4. This Resolution shall take effect immediately.

APPROVED AND ADOPTED by the Board of Commissioners of the Housing Authority of the County of Los Angeles on this 9th day of June, 2015.

ATTEST:

PATRICK OGAWA

Acting Executive Officer-Clerk of the **Board of Commissioners**

MICHAEL D. ANTONOVICH Mayor, Board of Commissioners

By: White autonomial

Deputy

APPROVED AS TO FORM:

MARK J. SALADINO **County Counsel**

PHA Board Resolution
Approving Operating Budget

U.S. Department of Housing and Urban Development ffice of Public and Indian Housing

OMB No. 2577-0026 (exp. 04/30/2016)

Office of Public and Indian Housing -Real Estate Assessment Center (PIH-REAC)

Public reporting burden for this collection of information is estimated to average 10 minutes per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. This agency may not collect this information, and you are not required to complete this form, unless it displays a currently valid OMB control number.

This information is required by Section 6(c)(4) of the U.S. Housing Act of 1937. The information is the operating budget for the low-income public housing program and provides a summary of the proposed/budgeted receipts and expenditures, approval of budgeted receipts and expenditures, and justification of certain specified amounts. HUD reviews the information to determine if the operating plan adopted by the public housing agency (PHA) and the amounts are reasonable, and that the PHA is in compliance with procedures prescribed by HUD. Responses are required to obtain benefits. This information does not lend itself to confidentiality.

PHA Name: Housing Authority of The County of Los Angeles PHA Code: CA002 PHA Fiscal Year Beginning: July 1, 2015 Board Resolution Number: Acting on behalf of the Board of Commissioners of the above-named PHA as its Chairperson, I make the following certifications and agreement to the Department of Housing and Urban Development (HUD) regarding the Board's approval of (check one or more as applicable): DATE Operating Budget approved by Board resolution on: June 9, 2015 Operating Budget submitted to HUD, if applicable, on: Operating Budget revision approved by Board resolution on: Operating Budget revision submitted to HUD, if applicable, on: I certify on behalf of the above-named PHA that: All statutory and regulatory requirements have been met; The PHA has sufficient operating reserves to meet the working capital needs of its developments; Proposed budget expenditure are necessary in the efficient and economical operation of the housing for the purpose of serving low-income residents; The budget indicates a source of funds adequate to cover all proposed expenditures; The PHA will comply with the wage rate requirement under 24 CFR 968.110(c) and (f); and The PHA will comply with the requirements for access to records and audits under 24 CFR 968.110(i). I hereby certify that all the information stated within, as well as any information provided in the accompaniment herewith,

Warning: HUD will prosecute false claims and statements. Conviction may result in criminal and/or civil penalties. (18

Bv

Print Board Chairperson's Name:

if applicable, is true and accurate.

U.S.C. 1001, 1010, 1012.31, U.S.C. 3729 and 3802)

Michael D. Antonovich

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June 9, 2015

Previous editions are obsolete

ATTEST: PATRICK OGAWA form HUD-52574 (04/2013)
ACTING EXECUTIVE OFFICER

CLERK OF THE BOARD OF SUPERVISORS

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Date: